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on a host of topics, from managing in the Agency, through relations with the Congress, to covert action. The interview was conducted on 4 December 1997 and 4 February 1998.

An Interview With Former DDCI John N. McMahon		
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## To Germany and the JOT Program

That was not my intention in life, nor was it the reason why I went to

cable desk] from Commo.

The knowledge of the Agency which I had in the 1940s came from my sister, who worked in OSS. She was a cryptanalyst and also instructed OSS agents, officers really, in their communications program for dropping behind the lines in Europe. When I was getting ready to graduate from Holy Cross, the Agency had a recruiter up there who talked to a number of people, some formally and some informally. That reacquainted me with the Agency, but I decided to go to law school. I came down to Georgetown Law and started school during the day, full time. It didn't take too long for me to realize that one must eat if one wanted to go to school, so I needed a job, and my sister, again, introduced me to Agency people in communications, since they worked nights, in fact worked 24 hours. So it was possible for me to go to school during the day and work in communications at night. My assignment was in cable distribution, where one would read the cable and route it to the different elements of the Agency that ought to have it. It was rather a routine job, but it did expose me to the side of the Agency that was far greater than just communications. Just as I was in the midst of my final exams for the semester, the Agency asked me if I would go to Germany [in 1952]. So I did not go back to school for the second semester but instead went into communications training and then over to Germany. The intent was that I would set up a--help set up--a cable dissemination function in the Eastern Europe (EE) Registry. The Agency, at that time, was in the process of pulling together the Office of Policy Coordination [responsible for covert action operations] and the Office of Special Operations [responsible for clandestine intelligence collection], and in Germany that manifested itself by pulling the headquarters of OSO into and the headquarters of OPC from into and placing both those functions under Gen. Lucian Truscott. headed up the OPC activities and headed up the OSO activities. Instead of going into the cable dissemination function, I ended up in the signal center working with one-time pads in both encrypting and decrypting messages and working swing shifts.

In EE, I went to work with a case officer who was setting up the cable dissem function. At that time, and Tom Polgar were special assistants down in the front office to General Truscott, and the others were down there. Toward the end of my first year, I was asked to come back to and work for in Administration. When I returned to Germany, I briefly joined in Admin, but it turned out that Polgar and were returning home, so I was asked to go help General Truscott as his "gopher," so to speak. That I did, and within a year or so, Tracy Barnes replaced the General as COS Germany. I stayed on as Tracy's assistant. The integration of OPC and OSO, at that point, had been fairly well cemented and executed, and two Assistant COSs showed up, all working for Tracy Barnes.

was resigning from the Agency and going home. Whereby a number of people verified that I was supposed to be in EE Division, and I was summarily transferred into EE Division, [Registry Branch,

It was planned that I would go into the Junior Officer Training (JOT) program, as we called it in those days, later known as the Career Trainee program. There, I encountered a number of stumblingblocks. The first one started with a test that we were all given. We were told that, after we completed the test, we should set our papers on the front desk, and we could leave. I went through the test, went up and put my paper on the desk. The monitor told me to take my seat, and I said, "No, I've finished the test."

So I announced that I

He said, "I still want you to take your seat," whereupon I just laughed and walked out. The next one was more formal, when I was assigned to a room with a number of psychologists in it, with three or four other JOT candidates. There was a pile of blocks of different sizes and shapes in the middle of table. No one gave any instructions, and I guess the purpose of the routine was to see who was going to take charge and be the leader and decide how the blocks and shapes ought to be organized. It was amusing to watch people elbow each other out of the "leadership position." When the exercise was finished, we were then sent to different rooms and asked to write an evaluation of the other students taking the test. I allowed that I was not going to do that. I was told that I had to do it. So I wrote acre the paper "I refuse to write an evaluation of people I meet under such absurd circumstances." I hand it in and walked out. That was the end of my JOT qualification program. There was a furor because lot of people had sponsored me, like Tracy Barnes, and even [Deputy Director for Support] Red Wh was very tolerant of me. But the Office of Training decided that I was not worthy of the position of JOT candidate.  I asked to see Matt Baird, who was the Director of Training, and I said that I had just one question for him. I said, "You know my background, you know what I've done thus far. If I came to you for a job what would you do?" He said, "I would hire you." I wasn't sure what I was going to do, but Colonel White was then running the DDS [Deputy Directorate for Support], as we called it at that time. He said that he would give me a personal JOT course depending on where I wanted to end up in the	a g ed a ite
Agency. I knew the relative size of the different organizations in the Agency. The DDS service, which soon afterwards was known as the MG service, for Admin people as opposed to Logistics or Security had only people in it. The DDO had more than and I decided that I would rather be one of than one of I told Colonel White that I would like to have his personalized JOT program, and he assigned me down to the Central Processing Branch, where we prepared our people for overseas travel. The interesting part of CPB, as it was known, was that it had all the elements of the administrative offices. It had logistics, security, personnel, obviously travel, and finance. So I would be exposed to all those functional elements of the administrative service. I went down there and became the deputy to a gentleman by the name of	y,
The U-2 Program	
I held that job for a little less than a year, when Jim Cunningham and who were working the U-2 program, asked me if I would come up to H Street and be the "case officer" to the U-2 pilots. This was a euphemism for handling all their administrative chores as well as babysitting the problems that their wives or families might have, since the U-2 program for the pilots at that time was a bachelor assignment. In addition to that function, I should handle the contracts for the technical representatives of the different companies which had hardware on the U-2. So, in January 1959, I joined the U-2 program, and I was in that job just about a year when I was asked to become the executive officer for the entire office. At that time, the office was responsible for not only the U-2 program but also the beginning of the CORONA program, the beginning of the OXCART program, and our conventional air operations, which were heavily committed in Southeast Asia and, to a lesser degree, in Africa.  That was right after we had moved from the DDP, under Dicker and the contract of the contra	ıl r
Bissell, to the DDS&T as the Office of Special Activities. So I kind of backed into the S&T from the U-2 program.	
You may recall that when the U-2 was established, we anticipated that we would have about a year and a half to two years before the Soviets came up with a countermeasure, namely a surface-to-air	

An Interview With Former DDCI John N. McMahon

3 of 19

An Interview With Former DDCI John N. McMahon	
well, the U-2 was safe. That position, mission when the Soviets tracked us a to make radars. We were able to go fr	ars weren't very good and that, until they got the radars working while not loudly touted, was put to the test on the very first and, lo and behold, we realized that the Soviets really knew how from the first flight in July 1956 to May 1960, when Powers was there was a considerable amount of confusion,
it led to the theory that Powers wasn't or really conjure up support right awa	shot down but defected. That confused our ability to get him out y.
provided the pilots with the option of to tell the Soviets that he worked for of military mission, and further that he worked form, as soon as something happened. We reminded them that we all agreed instructed us to say that he was on a workey. We pointed out that they trace. Department maintained that they had this cover story gave President Eisenba! You lie! I have Gary Powers from	The fact that State Department came out with ower a huge lie, and Khrushchev finally came out and said, "Ah the CIA." The whole world said, "So what?" and scoffed at it.  mistake and started calling him Captain Powers from the
Powers just revealed everything he known professed. They never mentioned the	wo things that were not said that should have been said had ew, as Jim Angleton [chief of the Counterintelligence Staff] altitude of the airplane, and they never mentioned We know that the Soviets would have jumped on that wers followed our directions to the letter.
exchange, and I wrote a paper that [D] we tried to figure out, as a community President Kennedy approved that we they could to torpedo that exchange. I exchange. I pointed out that President those that were against it. The objection Powers was shot down, proclaimed the	ad Angleton on what would happen with Powers. I urged an DCI] General Cabell approved. Then I attended meetings where to go next. Those meetings were usually at State. It is an agree to get Powers out. Our friends in the CI Staff did everything can remember several officers in State speaking against the Kennedy authorized the exchange, and I wanted the names of ons disappeared. John McCone, who was the head of AEC when that he defected. So, as Director, he wasn't too happy eating exchange, and the individual who met Powers at the bridge and confice of Security.
Dick Helms. We had our own common handled our end lawyer for the Russians on the exchandebriefing of Powers, it proved that he down. McCone didn't want to accept the second seco	d in and had a lot of contact with [Wolfgang] Vogel, the ge. After we managed to get Powers back, and after all the edid exactly what he was told, and sure enough he was shot

before a three-judge panel of Federal judges. They concluded that Powers was indeed a hero. The McCone planned to have the general in charge of Air Force OSI [Office of Special Investigation conduct a separate investigation. He just had that bit in his mouth, and he wouldn't let go. Preside Kennedy called McCone and told him to forget it.	s]
McCone got excited one day because two authors, [David] Wise was one and I forget the other in [Thomas Ross], but these two journalists had written a couple of books on intelligence. They just completed a book on the U-2 program. The book was coming out just about the time that word go that Powers was going to write his own book. He had vetted this through the Agency, and everythe thought it was an OK idea, and we could censor it for classified information or whatever. I can remember McCone called me upstairs, and [Acting Director, Office of Special Activities] Jim Cunningham was with me. The authors had complained to Bobby Kennedy, who in turn called McCone, saying he thought that it was inappropriate for Powers to write a book. What they were really doing was making sure there was no competitor to Wise's book. McCone said he understothat Powers was writing a book, and he said, "Can't you convince him that that's not the thing to or "Can't you handle it?" I said, "No, sir, my biggest problem is trying to convince him that your decision isn't political." Jim Cunningham said, "Jesus Christ, John, what are you doing?" McCorgave a wave, and I walked out. Powers wrote his book. It was too bad that Powers was not herale the hero that he was. He was a unique pilot; he was one of our best pilots.	t oot out oody od do?"
This is a flashback to when I had thought I had spent enough time as executive officer in the airc and reconnaissance business. I went to the ADDA, who was technically the father of career service that I never had. I asked him what the service might have in mind for me over the syear or so, and he said he wanted me to go to as the deputy admin officer there. Have tasted the rarefied atmosphere of Executive Officer in the Development Projects Division and Officer of Special Activities, I felt that that was quite a step down. That is, from a GS-17 position to a Ground position. When I complained to about the wisdom of that selection, he said, "Look, John, frankly we don't know what you've been doing the last few years. You've been in all these special projects." My response was that that was not a problem for me, that was a problem for the Agency and I thought the best thing I could do was to have no career service at all, since the one that I had didn't keep very good track of me. He allowed that I had to have some career service, but I count that, since I did OK without it so far, I guess I could do OK without it in the future. Not having the career service had its drawbacks though, since there was no one looking out for my future. In fact when it was suggested that I be promoted to a GS-16 by [DDS&T] Bud Wheelon, who was the head of the DS&T career service, didn't want to do it because I really had no technic qualifications. Wheelon prevailed, however, and the DDS&T assumed career responsibility for no provided to the dot in the career responsibility for no provided to the DS&T assumed career responsibility for no provided to the DS&T assumed career responsibility for no provided to the DS&T assumed career responsibility for no provided to the DS&T assumed career responsibility for no provided to the DS&T assumed career responsibility for no provided to the DS&T assumed career responsibility for no provided to the DS&T assumed career responsibility for no provided to the DS&T assumed career responsibility for	f the next ing office S-13

#### Fighting for the Overhead Systems

An Interview With Former DDCI John N. McMahon

As you may recall, Dick Bissell ran the reconnaissance programs as special assistant to the DCI, who was then Allen Dulles. Bissell, from that assignment, was appointed DDP, which is now DDO, but he took those "recon" programs with him. It was only after the Bay of Pigs, as well as the shootdown of Powers, that the reconnaissance activities were migrated over to the DDR, Deputy Director for Research, under Pete Scoville. John McCone came in to replace Allen Dulles, and he placed the reconnaissance activities under Scoville. McCone was surprised that the Agency was in the reconnaissance business at all, so he gave our budget away to the Air Force, and that act created a large hassle between those of us who were trying to save the satellite programs for the Agency, and

An Intervie	ew With Former DDCI John N. McMahon
. 1	the Air Force, which wanted to take them over.
i i t t	As part of the quid pro quo for McCone giving our budget to the Air Force, Brockway McMillan, the Air Force Assistant Secretary for Research and Development, was designated to run the National Reconnaissance Office (NRO), but Scoville was to be named a co-equal. Brockway procrastinated on implementing such an arrangement, and Scoville was too meek to fight for it. Instead, he suggested that I be assigned to the NRO staff working under McMillan and the Air Force folks that were with him. But a general named Leo Geary convinced McMillan that if I went in to the NRO staff, I would be running it in a short time. So that assignment never came to fruition. Instead, I continued to fight the battle to maintain our reconnaissance role in spite of Scoville's willingness to let McMillan take the lead.
a I V C t t	Bud Wheelon then entered the scene and DDR became DS&T. Bud was to consolidate all science activities, including the scientific analysis activities, and he set up an office called FMSAC [Foreign Missile and Space Analysis Center] to analyze foreign missiles, principally through the telemetry that we collected. Bud was indeed a leader and immediately took up the challenge of stopping the erosion of the Agency's reconnaissance position. He not only fought to preserve our role in CORONA but also to branch out and establish follow-on satellite programs. With Bud's arrival, we were able to challenge the Air Force, and a rather dramatic series of actions unfolded which resulted in a great bitterness between the Air Force and the Agency. But the end result was a clear recognition and definition of the Agency's role in the current and future reconnaissance program.
c C I	That settled that part, but things in Washington were still pretty heated. McMillan, since he controlled our funds, had literally starved us in doing much research, and at a meeting with McConehe was still uneasy with the Agency's reconnaissance role, but we now had Bud Wheelon, who was very much a champion for it, breathing down his neckat the meeting, McCone got rather upset with our activities. I sounded off that McMillan had lied to him repeatedly and had gone out and spent on an improved version of [an overhead system] and he, even as DCI, didn't know it.
r s k	McCone left the room in a huff. Gen. Pat Carter, who was the DDCI, said that he hoped that I was right. And I told him that I could prove it, and he said, "Please do." I went downstairs and typed up seven different incidents where McMillan had lied to McCone, or did things with McCone not knowing it. I gave them to Carter that night. Carter gave those seven items to McCone, and within two or three weeks McMillan was fired from the Air Force. I submit that there was a cause and effect.
r V F r f s	At any rate, that caused the DCI and the Deputy Secretary of Defense to address the entire reconnaissance program for the nation. Two panels were set up to determine what role the Agency would have in reconnaissance. I represented the Agency, and a general and colonel represented the Air Force. The second panel addressed technical issues associated with any division of labor. The end result was that the Agency was given the responsibility to develop an entire SIGINT system and, further, was given the responsibility to develop the camera system for the next-generation imaging satellite, and also responsibility for the film path and film spools that would be integrated into an Air Force reentry vehicle.
c	At about that time, Bud Wheelon left the DDS&T for industry. Huntington Sheldon was appointed to carry the workload associated with the NRO, in lieu of the DDS&T, until a new DNRO could be appointed. Shortly, that happened in the name of Dr. Al Flax, who in addition to becoming the

director of the NRO was the Air Force Assistant Secretary for R&D. Jim Reber, who was running the requirements committee for reconnaissance activities for the DCI, was appointed DDNRO. The

An Interview With Former DDCI John N. McMahon	ı		
DDS&T set up an office known as myself as Deputy Director.	the Office of Spe	ecial Projects with John Crowley	as Director and
In looking back over the wrestling Gen. Jack Ledford came in to take thrashing around on the satellite side. Air Force where the Air Force coul aircraft programs. That obviously lethat I was given the ultimate tribute only reason why the Agency retained his statement is all that true, but I was	over the U-2 and le of the house. I d take the Agence to a fair amous: when he retired the satellite ef	OXCART programs, Crowley a Ledford tried to establish an arrancy's satellite stuff, and he would limt of discussion on our part with d, at his party at the Madison Hoffort was because of John McMal	and I were agement with the keep the Agency's him, but I felt tel, he said the hon. I don't think
Three New Directors,	Three Nev	w Jobs	
Then our friend DCI Schlesinger carecall, we had a lot of rattling arour to his office at 9:30 a.m. I called [D office. Schlesinger wanted to know "I've got a job for you." I said, "Whof Technical Services]. I said, "I do	nd in 1973. He ca DS&T] Carl Du if I had gotten n at's that?" He sai	alled me one day and said that I so ckett to tell him and proceeded to 18. I said, "Yes," and thanked id, "I want you to go down and re	should come over the ADCIA's him. He said,
said, "I want you to go down there a going on." He asked Duckett, "Whe month?" Schlesinger said, "How ab drove down to OTS and I walked in occasion.	en would be a go out 10 a.m.?" I 1	od time?" Carl said, "How about iterally went out the door, got in	know what's the first of the Carl's car. We
I never cease to be amazed at the in There was no reason for me to have	a night's sleep t	• •	
always had operations going on wo	riawiae.		It
was just fabulous, and they were de does a vital job.	dicated employe	es. I can't speak highly enough for	
Then from OTS, Bill Colby asked in Administration (ADDA) to Jack Bluended up as Chairman of the MG can ADDA was fascinating. Of course, a number of growing pains, particulate technology through the Office of Computers. The latter was eventually computers. In retrospect, I'm not so have really folded one into another	ake. I thought it areer service, who Jack Blake was a larly since the Agommunications at y to be assigned sure that it was a	was rather amusing that after all ich I had never really spent any to a sharp, fast-moving individual, gency was beginning to enter the and the Office of Information Ser to DS&T because of the technology bright idea since computers and	these years I time in. The job as and the DDA had world of rvices, that is, ogy rush in
It was not too long that the role as A investigations, and the Associate De to address the questions, as well as hassle, and our meetings were filled	eputy Directors i the call for docu	n all Directorates formed a pane mentation, from the committees.	l under the DDCI It was always a

reason, he came back to me and said, "I want you to take this job." I had put him off a number of

times, and he finally said to me in December, "If you don't take the DDO job, then I will go outside."  That forced me to acquiesce, because I felt that regardless of how poorly I might handle it, it would be a hell of a lot better than an outsider.
I took the job and started the first part of January 1978 as the DDO. I was faced with this reduction going on in-place. I'll admit that the DO found ingenious ways to hire people who were on contract in various capacities, so that I don't think that we lost that much talent. I was content that the DO was on its way back and seemed to have the support of Congress. As things happened, a change of administrations, Reagan came in and so did Bill Casey as the DCI. Bill Casey and I wrestled a bit with some of his activism and role that he wanted the DO to play in a number of things. I usually had to argue, but I think always successfully, that we had certain ground rules to abide by. It wasn't a question really of Bill trying to skirt any law or procedure, it just wasn't something that he was familiar with. It took constant care to not let things get loose. I don't think that I was as aggressive on covert action as Casey would have liked me to be, because if it didn't make sense, or if it was beyond our means at least by my standpoint, I argued against it. I think Bill decided that it was time for him to get a more inspired activist in the DO, and that's when he asked me to take over the Directorate of Intelligence (DI). I chose to retire. He asked me not to do that. He said give the DI a shot for a year or so. He said that he was not happy with the DI and asked me to take a look at it and see what's wrong and fix it. I agreed to do that, and he immediately put Max Hugel in to replace me. Max fell quickly on his own sword and was replaced by John Stein.
I went over to the DI and was puzzled by what made an analyst analyze what he was doing. I appreciated that we needed to have a reasonable balance between answering the mail on a daily basis and reacting to a crisis worldwide. I also realized there had to be a proper balance between answering the mail and yet permitting the analyst to do research so we could build up a database of understanding, so that when a crisis did occur, we had the basis of our research to fall back on to give us a point of reference. I also didn't appreciate what countries received what analysis. I decided to take a brute force approach to finding out what the DI was doing. Only then could I figure out what needed to be fixed. I got together with and we set up basically a time card, a computer time card, where the analysts could and would fill out their card everyday as to what they were analyzing and how much time they spent on it. Then, when I overcame all the grumbling over that, I could run the cards through a computer and get a printout of what kind of analysis, whether it was economic or political or military, was being done on each country and for how much time. I was stunned to learn that here we were in 1981, and we had one man-year devoted to At that point, I became convinced that we had to have a great deal of revamping.
I also realized that if I ever asked the question about what was going on in any particular country, I would have to ask at least three different offices to get the input on economics, military, and political, and then I would have to do the integration, which didn't make any sense whatsoever. I decided that we had to reorganize and get away from the functional structure and go regionally so that we would have all of the players in one section working on a certain region and a certain country. That way we could put a military analyst and an economic analyst and a political analyst in the same room and focus on a particular country. That way, they could interchange ideas and hopefully that kind of synergism could produce fuller and better intelligence.
When I arrived at this conclusion, I sounded out several former Deputy Directors for Intelligence (DDI) like Ray Cline, Bruce Clarke, and Jack Smith. I may be doing them a little bit of injustice, but in essence the response was that they felt that it was the way to go, but they weren't courageous enough to attempt it. It so happened that when I decided to do it, I talked to [DDCI] Bobby Inman and

An Interview With Former DDCI John N. McMahon

An Inte	rview With Former DDCI John N. McMahon
	Casey, and explained to them how I would go about it, and they endorsed it and said go with it. So it turned out that we were having an offsite
	The Office of Economic Research, under [Maurice] Ernst, raised all kinds of hell. He went running down to the Department of Commerce. He went running to the NSC. He told them the sky was falling and I got calls from various people. I only assured them that their intelligence would get better, not worse. And so we went forward with the reorganization, and I found it best if Ernst found a job as an NIO [National Intelligence Officer] for Economics, and I put him in it, and he seemed to be happy. Anyway, we went through with our reorganization, and I am confident that the intelligence did improve. We did ensure that there was proper research done and, further, that we had an integrated product whenever a paper was written, because it was written from a context of military, political, and economics, and not just one of those functions on their own. And to this day, as I found out quite recently, the DI still professed that it was something that was needed for a long time, and they were grateful that it was accomplished.
	After I reorganized the DI, Casey said he wanted someone to manage the Agency, and he would have Adm. Bobby Inman worry about the IC for him. In January 1982, I became the Executive Director, a job that had not been filled in a number of years. The role in managing the "day-to-day" activities of the Agency was fairly easy, since I had spent a considerable amount of time in all the Directorates, and I was fairly current on all the activities. It also was of great help to have the Community experience permitting the interface of the Agency to the Community, a rather familiar and knowledgeable chore for me. Bobby Inman was very helpful in letting me run the Agency as I saw fit. I was religious in keeping him informed of what I was doing but experienced no friction between him and myself relative to my new role. That job lasted six months, and, in June 1982, Inman retired, and I

#### **DDCI**

number of the Directorates.

The transition to DDCI seemed natural from the Agency standpoint, but I soon realized that Casey had major problems with the Hill. As a result, I spent a good deal of time putting out fires that Casey lit on the Hill, or trying to smooth feathers which he didn't necessarily worry about ruffling. I was also able to pick up a good deal of the workload with the Community, but we had placed Admiral Burkhalter as head of the IC Staff, and he had great rapport with the directors of the various agencies within the Community. So he took a good load off our shoulders. Casey and I seemed to develop a work relationship that spanned the entire DCI's responsibilities, and we did not necessarily parcel out our work but took it as it came. He, of course, did a lot of traveling, which caused me to mind the store

was appointed by President Reagan as DDCI, and Chuck Briggs took over the role of Executive Director. Chuck was a natural for the job, since he in turn had assignments and experience with a

An Interview With Former DDCI John N. McMahon	
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quite a bit. And with his relations with Congress being so poor, I took a great deal of the Congressional hearings. When there were substantive representations to Congress, he and I both would prepare for the hearing and then if, for whatever reason, he decided not to take it, I was prepared for it. When we had NSPG [National Security Planning Group] meetings, normally both of us went. And on Cabinet meetings involving intelligence, or requiring intelligence input, either he or I would go and give an intelligence introduction before the meeting got underway. Of course, both of us went to the luncheons or meetings with Shultz [Secretary of State], Weinberger [Secretary of Defense], Clark, McFarlane, and Poindexter [National Security Advisers].

#### **On Congress**

The Church and Pike Committees set a bad tone for Congressional oversight. Of course, they came into the Agency seeking resolution of the so-called abuses, and unfortunately Senator Church used the forum to enhance his presidential aspirations. And he made no secret about that. As a result, really the first baptism that the Agency had with Congressional oversight was one of an adversary on the loose within the Agency. The Agency had to take great measures to contain the security of Agency operations and its agents. Wisely, the Agency set up a panel of the Associate Deputy Directors to look at the requests from Congress, to see how the Church and Pike Committee staffers were handling themselves and try to modulate reasonableness in the approach. We weren't always successful, but I think that we did come forward to expose where the Agency went wrong, but we were judicious in assuring that we would protect our sensitive operations and personnel in the Agency, and in our agent corps. The whole process, and the publicity which the Church and Pike Committees used to denigrate the Agency, left an uneasy feeling relative to Congressional oversight.

At any rate, when the Congress decided to establish the select committees on intelligence, both in the House with the HPSCI [House Permanent Select Committee on Intelligence] and in the Senate, the House panel was formed under Representative Eddie Boland from Massachusetts, and I know he called for a hearing on the DO in January 1978. It so happened that I took over the DO three weeks before that hearing was to take place. The natural reaction within the DO was to stiff them, principally because Congress didn't show any thought of being a reasonable oversight agent. I concluded that we had to develop a good relationship with Congress wherein they would trust us. Much to the chagrin of most, if not all, of the people in the DO, I decided that I would take that hearing even though I had been the DDO for only three weeks.

I was blessed with a pretty good feel for the DO through my tenure in OTS. I decided to use OTS as a vehicle to translate DO operations to Congress. I selected a number of the spy gadgets out of OTS, and I went down to Congress and described to them what it was like to be a case officer. Of course, this was a presumption that took a lot of guts, if not stupidity, to try to do it. I passed around the devices that are used in operations--miniature cameras, audio devices, small video cameras, even secret writing, and the famous rollover camera--and those gadgets mesmerized the Congressional members. They passed them one to another all around the room, and then they began to ask questions that went to the heart of what the DO was trying to do, and the complexity of running agent operations. In other words, they became novices in what the DO was all about. The whole tone of the hearing went from, "We're from Missouri," to the point where they appreciated the DO and realized that we had one hell of a chore before us. Eddie Boland was a fantastic leader in exploring with me at that hearing how we ran operations, and what was needed to do that, and what support could Congress give us. I think that hearing went a tremendous distance in setting a tone so when we went back to Congress they listened to us as a person who was telling them the truth.

An Interview With Former DDCI John N. McMahon
My ground rules were, wherever I could, I would tell the truth. When I couldn't answer a question in order to protect a source, I told them that, and they respected that. To prove my point that Congress did a complete flipflop on questioning the DO to supporting the DO: it was manifested in the next budget cycle, when we were going through reductions and Admiral Turner, who was then DCI, was holding the DO to the reductions of personnel and positions that the DO had signed up to years before. Congress didn't like the thought that the DO was being cut. So I was called down and I was asked how many more positions did I need in the DO. I responded by telling the Boland Committee that the President's budget has asked for so many people. Boland said, "I don't care what the President asked for, I want to know what you need to get this country a reasonable Directorate of Operations." I told him I needed more slots or something like that. Sure enough, the Boland Committee gave us those slots and fenced them so that the Director could not put them in any other Directorate. That to me was a great indicator that we had Congress on our side and that they were intent on making sure we had a viable operations entity. This was in 1978, when we were going through the budget cycle, which I guess commenced in about April, leading to the October budget process. Whether or not the Congress
As a corollary to Eddie Boland, the Senate was supportive in the same vein, even though it was Boland's HPSCI that took the point on this. The Senate followed suit. One of the key players was Pat Moynihan from New York. Pat's changed a few horses since then, but he was very supportive in helping the DO at that time. As years went by, from 1978 onward, I realized that Congress was a many splendored thing, but the key was not to sandbag them or surprise them with a major operation that went sour when they weren't given a hint that it was going on. Under the ground rules, we were obliged to brief Congress on any significant operation. Let me hasten at this point to say that I never found Congress to violate our confidence, except when we got to the Nicaragua program. Some members would get briefed on what we were doing, what we were up to, and run downstairs and have a press conference and indicate what was happening in Nicaragua. That's because they were dead set against the program.  On the whole, I found Congress to be supportive of the Agency and the IC. The questions and concerns they did have were not outlandish, and often, when they would get mad at us, it would be because we missed telling them something which to us wasn't a big deal, but when it hit the fan we had not had that on their scope.
That opens the door to Bill Casey's role with Congress. Bill Casey had contempt for Congress. He always felt that they had slighted him in claiming that he was politicizing intelligence. They always questioned his motives, and, to an appreciable degree, I handled a lot of hearings in Congress that maybe the Director should have takenexcept for his relationship that existed there.

12 of 19

An Interview With Former DDCI John N. McMahon			
All interview with Former DDC1 John N. McManon			

holdings because he didn't have them in a trust. Congress started beating on him, proclaiming that he was exposed to sensitive intelligence, and he could use this intelligence for his own benefit, financially. It ticked Casey off that they would question his integrity. He took the position that he was not going to put his stocks in trust. This was aired over the public media, and it really exacerbated the ill will that was rapidly growing. I went to Casey and said, "Bill, does it make any difference to you?" He said, "Hell no, I have a guy up in New York that buys and sells, and I don't even know what he's doing. But those bastards are exposed to the same intelligence I get, and when they put their stocks in trust, I'll put mine!" Barry Goldwater wrote Casey a letter, and Casey's response was to tell him that: "You put your stocks in trust, I'll put mine." Goldwater went through the overhead and gave me a call. He just said, "You've got to solve this, because this thing is unraveling quickly. You've got to fix it." I talked to Rob Simmons, who was then the Staff Director, and told him that, if he could cool the Senators for a while, I'd work on Casey. I went to Bill and again said, "Bill, does it make any difference?" He said, "No." I said, "Then put it in trust." And he did.

If you remember during my confirmation hearing, the Senators urged me to use the technique that Bobby Inman used, and that was when Casey was not telling Congress the full story, he would bend down and pull up his socks. I don't think such a signal existed, but that's what they professed. The heat that they showed me during those confirmation hearings against Casey made me tell Bill that he was losing it in Congress, and he had to go down and placate them. It was essential, not for his ego, but for the well being of the Agency that we maintain a decent relationship. While he acquiesced to the wisdom of that, I don't think he ever went out of his way to stroke Congress at all.

Today, I think the Congress and the Agency have a good dialogue. They seem to be issue-oriented, as opposed to a frontal assault. It's OK to have problems over certain issues and have them talked out. With George Tenet's background in the Congress, I think that will aid the Agency and IC considerably in maintaining the right kind of dialogue and relationship.

The major sore point in the Agency's relations with Congress can quickly fester, and that's over Findings [a formal presidential intelligence directive, including contingency funding, for a specific covert action]. Usually Findings, I like to think, are a subtle articulation of our policy. That's not necessarily always the case. They often are a substitute for lack of policy or failed policy. Let me editorialize right here and say, to me, the Findings are the weakest link in the Agency's relationship, not only with the Congress, but also with how Congress portrays the Agency to the American people. I was always a great believer in making sure that Congress was involved in our Findings from the very start. If there was a crash, I wanted the oversight committees to be with us when that happened. It seemed that whenever the President would take advantage of the law, written by Congress, which permits him to direct the Agency to undertake a covert action and not tell Congress, we would always get in trouble. When the President invokes that law, and untoward things happen, Congress does not rise up and criticize the President, they rise up and fault the Agency. Even though what was done was totally legal by their own legislation. I have urged Congress in hearings a number of times to revoke that permissibility of not informing Congress, and insist that Congress be informed on all covert actions within 48 hours of the President's signature. I would do that to protect the Agency, because I feel there are only so many blows that the Agency can take on behalf of the Finding before bad things happen, whether it happens by reduction of personnel, or a reduction of funds going to the Agency.

I can't think of one Finding in my knowledgeable lifetime that we could not have told Congress about when it was signed. That goes to the hostage rescue at Desert One. No Congressman would publicly reveal that before it happened. We saw what happened on the Iran-Contra when we didn't advise

An Interview With Former DDCI John N. McMahon		
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Congress, and not telling them permitted the NSC Staff to do the stupid things they did that led up to that debacle. It's also interesting to note that Findings do not necessarily demand partisan support. A great deal of them are bipartisan in nature, and I think that we had more Findings on the book under Jimmy Carter than we did under Ronald Reagan. Toward the end of my tenure as DDCI, the Senate began to hold joint hearings with the Secretary of State and the DCI, so that they could appreciate what was happening from a policy standpoint and what would be expected from a Finding in support of that policy the Agency would undertake. I don't find that at all bad. I think it does show that we work hand in glove with the Department, and we don't get "track two" started by using a Finding that runs contrary to what we're trying to do with our foreign policy.

Where that came to fruition a number of times was centered around Nicaragua. In fact, you recall the famous mining of the harbors. When we went forward with mining, we tried to get to the HPSCI and to the Senate Select Committee for Intelligence (SSCI). HPSCI held a hearing the end of January, and we advised them that we were mining three harbors. We tried to get to the SSCI, and they kept putting it off and putting it off, and finally, around 16 or 17 February, I told Senator Wallop that we had a Finding under way that we should advise the Senate about, and he said, "OK, we'll try and set that up." It was set up for the end of February. They were going to have a joint meeting with Casey and George Shultz. Shultz couldn't make it at the last minute, so they postponed it to, I believe, 8 March. We went in, and Casey and George Shultz talked about the Finding and how that complemented the actions we were trying to force in Nicaragua. Casey went back on 12 March and reiterated the mining of the harbors to the SSCI.

We received a letter shortly thereafter from Senator Pell, of Foreign Relations, saying we understand you are doing certain things, would you come tell us? And we did. In fact, I think that came by letter, and we answered it by letter. We also told the Appropriations Committee chairmen in both houses. No one said a word, except Senator Pat Leahy, who was against doing it. In the caucus with the SSCI, he objected to it, but they voted him down. I think the vote was 14-1. Then, in April, a foreign newspaper carried the story that CIA was mining the harbors in Nicaragua. That should have been no surprise because the Contras put out a NOTAM [notice to shipping and to aircraft] that they were mining the harbors. So it was out on the street. The New York Times wrote an editorial castigating Senator Moynihan, who had claimed he did not know anything about it. Barry Goldwater, who was chairman, wrote the Director a letter that said, literally, "I'm pissed off that you didn't tell us about this." So I went in to Casey and said, "What's going on?" It was a Friday, and he and I went down to see Senator Moynihan. We had an appointment at 6 p.m. We arrived there, and there was a team of TV photographers in Moynihan's office, so we cooled our heels, and they went out one door, and we were invited in the other. We said, "Senator," he was then Vice Chairman, "We don't understand your reaction or Barry's letter." Goldwater had gone off to a visit in Taiwan or someplace, and Moynihan said, "Well, you know how it is."

We never really got a crisp dialogue going on that; he seemed to pass it off. We found out that what he had just done was taped a show, which was aired the following Sunday, saying that he resigned as Vice Chairman of the SSCI because he could not trust CIA. Our employees were astounded that Casey and I allowed this to happen and didn't tell our good Senators. So I wrote a notice to all employees and sent it out to everyone hoping that it would leak. I never saw a copy of it anywhere in any of the tabloids that Washington calls newspapers. There was a great furor, and collective amnesia struck the SSCI, except for Pat Leahy, who said, "Yeah, we all knew about it, and I was against it, but I was the only one." Not one paper carried his denial.

An Interview With Former DDCI John N. McMahon		

### Iran and Afghanistan

When we got going on the Iran weapons sale, if that had been dumped on the Congressional platter, we would have never had the mess that we had afterwards with the diversion of funds. I think the best thing that happened on the Iran issue was when I insisted that the President sign a Finding retroactively. Stan Sporkin [General Counsel] wrote up the Finding, and the best I know it was signed. Poindexter [National Security Adviser] said it was signed, and he later destroyed it. Ollie North told our lawyers that it was signed and in his safe. The reason why our lawyers were involved is I asked them to get that copy from North, and he assured them that it was signed but it was in his safe. That, I think, saved President Reagan in the long run. The Agency was duped into supporting that which they never should have.
I had retired before the Contra aspects came to the fore, although the movement and sale of TOWs was just getting started under the 22 January Finding in 1986. I think it's worthy of note how Iran got started and how the Agency was drawn in. There obviously had been some chatter with some Agency officials in Latin America Division and the Europe Division. On a Saturday morning in November, I went down to the DDO's office, as I usually did on a Saturday morning, in fact every morning, and I would get briefed on the "Blue Border" traffic that came in over night. Clair George [DDO] was away, so [ADDO] was there, and asked me if I had seen a certain cable. Of course, I hadn't. I looked at it. It was a cable from either Poindexter or McFarlane
"Look, it's permitted for the Agency to send correspondence or cables on behalf of other government entities when a security issue is involved, but you make sure that the Agency doesn't get involved in any of this." Monday morning, when I went back down to the DDO, said to me, "Do you know what those guys did?" And I said, "What guys?" And he said, "Poindexter and North." And I said, "What?" And he said, "They used our proprietary aircraft to ship oil supplies to Iran." I got somewhat heated and said, "I told you not to get involved with what those guys were doing!" He said, "We're not involved. They used our proprietary. They came to us, and I said we can't help but here's the number of a commercial airline." That's when I called up Stan Sporkin and told him I wanted a Finding to cover this flight, and I wanted it retroactive and everything else. It was a misstep that was rationalized that it's a proprietary therefore it's not the Agency. Of course, we were guilty on that, and that drew us into this mess created by the NSC Staff acting as an action agent instead of a staff. The rest is history, ad nauseam.
With Iran behind us, I think it's appropriate to talk about the Afghanistan program. It was the kind of program that the Agency is best at, particularly when compared to Nicaragua. In Nicaragua, we, in

With Iran behind us, I think it's appropriate to talk about the Afghanistan program. It was the kind of program that the Agency is best at, particularly when compared to Nicaragua. In Nicaragua, we, in essence, were trying to run a war. We, as an Agency, were no longer equipped, either with experience or resources, to run the kind of war that we ran in Laos and Southeast Asia. In Nicaragua, it got too much for us, and we had to recruit talent from outside--people who had no allegiance to the Agency and no sense of the Agency's mores, culture, and way of life. To these recruits, war was war and not necessarily by our kind of ground rules. That is why we ended up with this stupid comic book that some major took out of his trunk from the days when he was in Special Forces. The comic book instructed the Contras in how to go in and take over a village and dispense with the chief of police and the mayor and anyone else in authority in the community so that the people would be beholden to the Contras. Of course, that again was done without any review on the part of the Agency. It was done locally without anybody in command knowing it, and shipped back. That was a major breakdown in discipline on the part of the Station and the people

15 of 19 2/8/2007 2:48 PM

An Interview With Former DDCI	John N. McMahon		
down there who kn	new about it.		
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Russians directly. Very on head to head the concerned about, at that it became an erresolution to the African of the Afghan received gracefully over there. Eventual fighting the Russian Afghanistan. It was appropriately.	We were no longer dealing rough the Afghan rebels, on the had expressed my concern to itself, and we had not fighan issue. It seemed like rebels' blood. My pronour. It seemed that no one was ally, that did sort out, and ans, they would fight each is a clean operation. The A	g with their surrogates, but or Freedom Fighters. Every cerns to McFarlane and sor o policy moving forward to e we were quite content to incements in this vein, and as looking beyond getting to all along we knew that, who other. That seems to be the gency held itself in check a	the next shipment of weapons nen the rebels would stop e case to this day in and handled it quite
the logistic tail. If the simply by overrunn all around Afghanis	hey needed more bullets on the second an Afghan Army garrastan, and we would not ha	or more rifles or whatever, ison, and they could repler ave the logistic worry about	nish themselves as they moved

# **Human Resources**

The DO also had vital training programs to handle the new employees. We had a fairly aggressive Career Trainee (CT) program to get the sort of employee that we wanted. You must appreciate the

An Inter	rview With Former DDCI John N. McMahon
	backdrop of thisthis was the "me generation" coming into its own, and patriotism was no longer the focus of our approach in acquiring people. We had to have a rationale and a sales pitch for having people move in our direction. We were quite content that, once on board, they would come to the realization of the value and the need for the Agency, but to catch them cold off the campus was not an easy thing to do. I found that the new CTs were preoccupied with retirement benefits, which left me somewhat nonplused as to how we could stimulate them for different needs that we had in the Agency. We also found that more males were married, and that meant that we had to get smart on how to provide for a career for females. This prompted the Agency to begin to look closer at the value of female officers.
	It's strange that the DO for years had made full use of wives in operational activities in some of our more hazardous Stations, because they were less prone to surveillance and had an ease of movement that the male case officer didn't have. But now we were reaching a stage where there were a number of professional women that we felt we could call upon to have a greater value in contributing to DO needs and objectives. This recognition of the value of the professional female officer made us look inward to those that we had on board and realize that they could play a vital role in our operational activities. This caused me to think of placing females in Chiefs of Base positions and also in COS positions, and we did that. It had a twofold effect: it worked as far as the Station was concerned, though maybe some of the liaison folks gulped a little over it; it also sent a signal to women, both inside and would-be recruits, that women could have a career path in operations that can result in the highest assignments that we have to offer. My experience in placing women overseas was gratifying
	because it worked well.  It opened the door for women to aspire to higher positions across the board in the DO, and I think that was not only fair but also healthy for the DO.
	As I found the women to be extremely successful and helpful in the DO in operational jobs as opposed to just staff jobs, I found the same was true in DI. There were brilliant women in the DI who just cried out to be made office chiefs. So I made two of them office chiefs and one of them a deputy office chief. I never regretted it, and I can safely say neither has the DI. They knew their countries. They knew their regions. They knew how things worked in Washington and how analysis was fashioned, and I think they have done a great service to the Agency during their tenures.
	One thing that I didn't mention was training. One would like to see a rule of thumb where 10 percent of your people are in training at any given time. I don't know who cited 10 percent as good, bad, or indifferent, but it is now folklore among a lot of management schools. There are some companies that will have as much as 20 percent of its people either in training or taking advanced courses so that they stay on the cutting edge of technology. I must say that, if you look at my file, you'll probably see that, compared to most employees, I didn't spend that much time in training. That was because I was "so important" I couldn't be freed up to have the benefit of training. But I remember going to the

will have as much as 20 percent of its people either in training or taking advanced courses so that they stay on the cutting edge of technology. I must say that, if you look at my file, you'll probably see that, compared to most employees, I didn't spend that much time in training. That was because I was "so important" I couldn't be freed up to have the benefit of training. But I remember going to the management course, career management course for middle managers, and the centerpiece of the course was the grid system for measuring how a person gauges the welfare of his people versus the need to get the mission accomplished. The perfect person is a 9, this is on a scale of 1 to 9; a person who's a 9 and worried about his people and 9 in accomplishing his mission. He is a great manager. So everyone tried his best to be a 9/9 as opposed to being a 9/1, where you get the job done and don't care about the people.

We had an exercise where the purpose was trying to prove that a group solution is always better than a single solution. In other words, if you get a group of people together they will come up with a better answer than one person by himself. We broke up into teams, and then we individually took a test.

An Interview With Former DD	CI John N. McMahon			
would think that vevery question, and true for all groups individually, but of	with such give and take nd you'd come up with a s, except mine. In my group didn't have al	that everybody would a far better score than roup, there was one in 1 the answers right. Is	her and were given the same d finally agree on the right s what you did individually.' dividual who had all the an said to myself, how can one right answer. This is where	olution to That was swers right person have
elbow their way is others to agree to brilliant person we exactly what the right answers, He never even sail wrong answer. The	n saying here's the right it. This one individual the could analyze the transisile was doing. He had but he was shy. He sat id, "No, you're wrong be nat taught me that to be	solution, and would was a mathematician ajectories just out of cad a mind that was so there, and he didn't sa ecause of this." He just a good boss, you can't	people who were the noisiest pound the table, would converted who was an analyst from Fluctain data points and could abstract it was unbelievable by "boo." He never offered ast sat there and let us come to tlet people who have the rightave to offer to the group.	vince the MSAC. A determine e. He had all an answer. up with the
particularly true in Asians are reticen people. I found ou like their word wa and that's true of listen to them. The	n industry, on a whole y nt. They are quiet, they out in meetings where I has as important because I w Hispanics, or blacks, or	you can't generalize or don't intrude, they are lad Asians I would dra wanted to milk our em anybody else. If you lat, which I have emplo	at our Asian population, and stereotype people, but on a polite, and they don't like to aw them out. I would make aployees of everything they have a group of people, make byed in my entire life, and the	whole argue with them feel had to offer, we sure you
my jobs. And my Directorate or the seemed to flow ar luck being the pre greatest attribute of know I was never any activity. My r people based on the talented people. A namely leadership required of them, efforts so you're n the immense reser easy. I was always	goals centered simply of other. Once I got with and did prove that hard we dominant factor. I never was a willingness to take a fraid to take a risk. I franagerial style was not he needs of the individuand, if you're anxious to be on the other hand, so then let them go do it a not blindsided. Finally, or to falent available anxious to surround meaning to be the dumber of the content to be the content to	on a career in the Agenthe U-2 program, while vork and a lot of luck or had an attribute that the any job, whether I the that knowing what to have any style at a lal. Some people need oget the best of their the people simply like and be clever enough the others not only want to within the Agency, the layself with smart, know the transport of the layself with smart, know the layself with smart with layself with lays	o. It seemed that I was alway ncy, but not one earmarked ch, again, was back in 1959 can permit an engaging care centered on expertise. I gue hought I was prepared for it tyou were doing was a majorall, but rather to adapt my had to be led all the way, all the alent, then give them what the to be told the dimension of the have enough visibility into be led, but also to be push ne demands of management owledgeable, talented people e and not necessarily embar	in one t, things just eer, with eess my tor not. I or portion of andling of te time. Even they need, f what is o their ted. Given are rather e. In fact, I
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An Interview With Former DDCI John N. McMahon

